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WASHINGTON, DC 20350-3000

OPNAVINST 8010.12G
MCO 8010.12A
N4/CMC (ASL)
23 Oct 07

OPNAV INSTRUCTION 8010.12G
MARINE CORPS ORDER INSTRUCTION 8010.12A

From: Chief of Naval Operations
Commandant of the Marine Corps

Subj: NAVAL CONVENTIONAL ORDNANCE OPERATIONAL LOGISTICS
POLICY

Ref: (a) DoD Instruction 3000.4 of 23 Oct 03
(b) OPNAVINST 8011.9A

Encl: (1) Draft Message Template for Standup of Crisis Response
Cell (CRC)

1. Purpose. To define naval conventional ordnance operational logistics policy in support of operational plans (OPLANS), operational plans in concept form (CONPLANS), small scale contingencies (SSC) and other operational requirements. This instruction/order has been reviewed and concurred with by the Naval Ordnance Domain (NOD). It has been completely revised and should be reviewed in its entirety.

2. Cancellation. OPNAVINST 8010.12F/MCO 8010.12

3. Scope. This instruction/order pertains to all categories of naval conventional ordnance, including sonobuoys and Marine Corps Class V (A) aviation ordnance. However, for Class V (W) ground ammunition managed by the U.S. Marine Corps, Marine Corps Systems Command (MARCORSYSCOM) (AM), for inventories owned by Commander, Naval Special Warfare Command (COMNAVSPECWARCOM) and the U.S. Coast Guard, it applies only to storage requirements. This instruction pertains to ordnance positioning and availability assessment during peacetime and repositioning, risk assessment and allocation during times of conflict. Within the context of this instruction/order, the following terms have the following applicability:

a. Naval ordnance means all Navy ammunition and Marine Corps aviation ammunition.

b. Navy Fleet Commanders (COMs) include the Commander, U.S. Fleet Forces Command (COMUSFLTFORCOM), Commander, Pacific Fleet (COMPACFLT), Commander, U.S. Naval Forces Central Command (COMUSNAVCENT), and Commander U.S. Naval Forces Europe (COMUSNAVEUR).

c. Marine Forces (MARFORs) include Commander, U.S. Marine Corps Forces Command (COMMARFORCOM) and Commander, U.S. Marine Corps Forces Pacific (COMMARFORPAC).

d. Service components are those Navy and Marine Corps forces designated to conduct or support operations during Major Combat Operations (MCO), Small Scale Contingencies (SSC) or Military Operations Other Than War (MOOTW).

e. The NOD is a group of Naval ordnance stakeholders chartered by the Chief of Naval Operations (CNO) and Commandant of the Marine Corps (CMC) to improve naval ordnance readiness and sustainability.

4. Objectives

a. Provide an overview of the Non-Nuclear Ordnance Requirements (NNOR) process.

b. Provide operational ordnance positioning policy.

c. Provide policy for the assessment of naval ordnance availability in the event of naval ordnance requirement shortfalls.

d. Establish policy for a Crisis Response Cell (CRC) to enable timely sourcing, distribution and accurate Ammunition Transaction Reporting (ATR) or Transaction Item Reporting (TIR) of naval ordnance during a MCO, SSC or MOOTW as may be required.

e. Assign responsibilities and actions.

5. Non-Nuclear Ordnance Requirement (NNOR) Process Overview. The Munitions Requirements Process (MRP), directed by reference (a), requires each service to develop their portion of Department of Defense's (DoD) total munitions requirements during formulation of the Program Objectives Memorandum (POM). The Naval component of the MRP is the NNOR modeling process described in reference (b). The NNOR identifies ordnance ship-fill, combat expenditures, maintenance pipeline and Training Testing Requirements (TTR) required to accomplish the Navy and

Marine Corps' forward presence mission, and to execute the dual MCO scenario outlined in the Defense Planning Guidance. The output of the NNOR model provides the Department of the Navy's baseline input into the DoD Planning, Programming, Budgeting, and Execution System (PPBES).

6. Ordnance Positioning, Assessment and Allocation

a. Naval ordnance positioning, planning and execution embody a global perspective evolving in concert with development of a joint Navy/Marine Corps positioning process. The integration of a Global Naval Ordnance Positioning Plan (GNOPP) and Requirements Based Load Plan (RBLP) provides for the distribution of ordnance to advance bases located outside the continental United States (OCONUS) or within the continental United States (CONUS) as predicated by the Defense Planning Guidance (DPG) and assessments of the most likely MCO/SSC scenarios. The GNOPP/RBLP considers storage capacities, most efficient re-supply of supported war fighters, and minimization of strategic lift requirements.

b. RBLP is the authorized process for positioning naval ordnance requirements. The GNOPP will be a primary input to RBLP, providing a comprehensive priority list for filling ALL positioning requirements. GNOPP is governed by business rules/planning factors (ship-fill, training, shore-based units, re-supply) that prioritize and allocate available ordnance by mission and purpose. The NOD is responsible for the GNOPP/RBLP methodology and consolidation of warfighter inputs (i.e., service components). The GNOPP/RBLP model is managed by the Naval Operational Logistics Support Center (NOLSC). NOLSC will manage the review and update process. The GNOPP/RBLP will be updated annually. The GNOPP business rules can be modified to allow changes to global distribution as required by OPLAN/CONPLAN revisions.

c. Load plans shall be developed for all naval ammunition storage activities. RBLPs will be the aggregate of all customers assigned to, and serviced by a storage activity (i.e., Security Force, Explosive Ordnance Disposal (EOD) units or detachments, Naval Special Warfare (SPECWAR) units, U.S. Coast Guard, etc.). RBLPs will also consider the afloat inventories that are linked to the supporting shore activity.

d. System interface between the GNOPP/RBLP, Logistics Readiness Analysis Module (LRAM) and the Ordnance Information System (OIS) shall be structured to provide identification of

positioned ordnance by specific mission and priority. These interfaces shall further provide the capability to modify the priority on a real-time basis, and conduct multiple interactions of logistic scenarios, while adjusting visibility and observing the results over multiple simulations. This will facilitate sourcing of ordnance and assessment of inventory compliance with GNOPP/RBLP under alternate operational scenarios. Metrics and indicators shall be developed to measure inventory distribution compliance with GNOPP/RBLP. These assessments compare Class V requirements against inventories and serve as the basis for sourcing ammunition, and Time Phased Force Deployment Data (TPFDD) planning and execution.

Note: Currently the above listed interfaces are not operationally ready to provide the required level of detail to support identification of positioned ordnance by specific mission and priority. The interim solution will be set forth as follows: The Fleet COMs in conjunction with MARFOR's will develop/provide to the NOLSC AMMO CRC a sourcing plan identifying ordnance requirements and priorities of support in relation to the GNOPP rules. Updates to the sourcing plan must be provided as requirements and priorities change.

e. During deliberate planning, each service's calculation of OPLAN munitions requirements are sourced and entered into the Joint Operational Planning and Execution System (JOPES) by the respective service component under the Unified COM for each MCO. To ensure GNOPP/RBLP business rules/planning factors reflect current operational strategies, inventory distribution assessments are required. The Navy COMs, as logistics agents for naval forces, should conduct, in coordination with the MARFORs, periodic assessments of Unified COM requirements in support of MCO, SSC, and MOOTW.

7. Crisis Response

a. In the event of a crisis involving the unplanned deployment of naval forces or unexpected expenditure rate of naval ammunition (e.g., MCO or SSC), CNO (N4) and CMC (ASL) will determine the need to stand up a naval ammunition CRC at NOLSC AMMO. CNO (N4) will notify Commander, Naval Supply Systems Command (94) of the need for a NOLSC AMMO CRC in support of conventional ordnance logistics operations. Enclosure (1) is a draft message template/letter of instruction (LOI). It will be issued (with necessary changes) by CNO (N4) to establish the NOLSC AMMO CRC. This message will include required direction

and sourcing policy from CNO (N3/N5) and CMC (PP&O) applicable to the crisis. While activated, the NOLSC AMMO CRC will be under the operational control of CNO (N411).

b. If a requisition cannot be filled, NOLSC AMMO CRC will identify shortfalls and detail alternatives by fastest possible means via secure communications (i.e., telephone, facsimile, email or naval message) to both CNO (N411) and CMC (ASL). CNO (N411) and CMC (ASL) (where applicable) will elevate shortfall issues to the appropriate headquarters staffs to assess and resolve the issue. CNO (N411), after consulting with CMC (ASL), will notify all concerned of the resolution decision via naval message.

c. At the end of hostilities, the CRC shall stand down at the direction of CNO (N411) via naval message. CNO (N411) will provide advance notification of stand down. Prior to stand down, the CRC will ensure a reconciliation of ATR's based on Ordnance Information System - Wholesale (OIS-W) data. NOLSC AMMO shall provide to CNO (N411)/CMC (ASL) the recommended reset plan for reallocation of any excess weapons in the theater of operations and payback of ordnance to other services (if required). This plan should include a proposal to replenish war reserve stocks of ashore and afloat units involved in the conflict, and take into account requirements for Atlantic and Pacific-based ship deployment schedules in accordance with GNOPP rules. Once approved by CNO (N411) and CMC (ASL), the reset plan will be presented to CNO (N3/N5) and CMC (PP&O) for approval. Following approval, NOLSC AMMO CRC will ensure expeditious redistribution of available assets to meet global requirements.

8. Summary of Actions and Responsibilities

a. CNO and CMC Headquarters Staffs

(1) Provide ordnance logistics guidance and policy to Fleet COMs and MARFORs in support of the respective Unified COMS during the deliberate planning process. (N4) (DC, AVN).

(2) Coordinate with Fleet COMs, MARFORs and other major claimants to obtain accurate input to the NNOR and ensure TTRs are submitted. (N81)(ASL, APW).

(3) Pass TTR inputs to NOLSC AMMO and resource sponsors for development of the CNO and CMC-approved Non-Combat Expenditure Allocation (NCEA). (N81)(ASL) (Resource Sponsors).

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(4) Annually approve and promulgate NCEA to the Fleet COMs, including MARFORs, and other major claimants for further distribution to the naval forces. (N411) (ASL, APW).

(5) Resolve Class V materiel shortfalls identified during the deliberate planning process. (N411) (ASL).

(6) In the event of crisis, standup the CRC and publish the LOI. (N411).

b. Fleet COMs and MARFORs (Commander, United States Naval Forces Central Command, where applicable)

(1) Participate in annual GNOPP/RBLP update conferences to:

(a) Coordinate within the GNOPP/RBLP charter and with NOLSC AMMO to develop positioning actions to meet OPLAN requirements, minimize risks associated with ordnance shortfalls, and facilitate TPFDD execution.

(b) Develop, or revise as necessary, business rules for GNOPP/RBLP based on precise planning factors including: ship-fill/beddown; OPLAN and training requirements; storage activities and capacity; and resupply lead-times.

(c) Resolve deliberate planning, crisis action planning, positioning plan development, load planning and ordnance positioning strategy issues. If unable to do so, address problem areas to CNO/CMC for resolution.

(2) Obtain validated OPLAN ordnance requirements from the respective service components. Coordinate with service components and NOLSC AMMO regarding naval ammunition sourcing, identification of shortfalls, and completion of the TPFDD during the deliberate planning process.

(3) Conduct periodic assessments of Combatant Command's (COCOM) requirements in support of MCO, SSC and MOOTW.

(4) Coordinate with NOLSC AMMO when attempting to satisfy Class V naval ammunition shortfalls that can not be filled from assets held at primary or secondary naval stock points within the area of responsibility (AOR).

(5) Submit to the Director, NOLSC AMMO:

(a) Proposed changes to 30,000 series allowance lists for shipfill, mission loads, and cargo loads based on CNO/CMC approved combat requirements, via Commander, Naval Surface Forces (COMNAVSURFOR) and COMUSFLTFORCOM, with a copy to CNO (N815), and CMC (ASL).

(b) Inputs (revisions to business rules/planning factors) for GNOPP/RBLP via COMUSFLTFORCOM in support of COCOM OPLANS/CONPLANS and other contingency requirements. Submit copies to NOLSC AMMO via CNO (N411) and CMC (ASL).

(6) Develop tailored allowance lists from which afloat activities will submit requisitions to meet COCOMs requirements.

(7) Submit training requirement component of the TTR to CNO (N81) by 1 October each year for development of the NCEA.

(8) Manage load plans for all storage activities in respective AOR and coordinate replenishment/redistribution required to correct load plan deficiencies (shortages/excess) with NOLSC AMMO.

(9) Optimize employment of Opportune Lift (OPLIFT) as necessary to effect positioning/load plan compliance and to support Class V materiel rollback.

c. NOLSC AMMO

(1) Develop, update and manage the GNOPP/RBLP model utilizing inputs from Fleet COMs, MARFORs and the Commander, Marine Corps Systems Command (MARCORSYSCOM (PMM204)) for USMC ground ammunition. The plan will be updated annually when changes are identified via positioning conferences and the GNOPP/RBLP memorandum of agreement (MOA).

(2) Compute and publish load plans for all naval ammunition storage activities.

(3) Schedule and coordinate annual GNOPP/RBLP Update Conferences.

(4) Publish and issue shipfill, mission and cargo load allowance lists.

(5) Coordinate and assist Fleet COMs and MARFORs in developing 30,000 series allowance lists.

(6) Coordinate development of ordnance distribution plans, based on GNOPP/RBLP positioning, with the Fleet COMs and MARFORs. Identify ordnance positioned in support of GNOPP/RBLP by specific mission and priority.

(7) Develop metrics to measure ordnance distribution compliance relative to the GNOPP/RBLP allocations and magazine utilization. Incorporate metrics into the NOLSC AMMO Ordnance Assessment Portfolio (OAP).

(8) Incorporate ordnance inventory readiness metrics into the NOLSC AMMO OAP based on standardized readiness definitions and assumptions provided by the Fleet COMs and MARFORs and coordinated/reviewed by the NOD.

(9) Assist Fleet COMs and MARFORs in the management of load plans by coordinating the ordnance replenishment and redistribution.

(10) Act as Department of the Navy single point of contact for coordination with the Joint Munitions Transportation Coordinating Agency (JMTCA) for the Single Manager for Conventional Ammunition (SMCA) and non-SMCA common-user ammunition movement requirements other than Class V (W) ground ammunition. Provide data required to complete deliberate planning, crisis action planning used to facilitate United States Transportation Command (USTRANSCOM) feasibility analyses.

(11) Coordinate sourcing for SMCA-held assets.

(12) Advise CNO (N411), CMC (ASL) and MARCORSSYSCOM (PMM204) of changes or impending changes in ashore ordnance storage capacities.

(13) Provide new production and rework schedules and allocation summaries to Fleet COMs and MARFORs. Provide a copy to CNO (N411) and CMC (ASL).

(14) Ensure ordnance automated management systems are kept current with industry technology standards and are able to accommodate changes in a timely manner.

(15) When directed, stand up a CRC to enable timely sourcing, distribution and accurate expenditure reporting of naval ordnance.

d. Program Manager/Acquisition Agents

(1) Provide testing requirement (e.g., flight clearance, quality assurance, quality surveillance) component of the TTR to CNO (N81) and CMC (ASL) by 1 October each year.

(2) Provide new production and rework delivery schedules to the NOLSC AMMO with timely updates to reflect changes.

e. COMMARCORSYSCOM (PMM204), COMNAVSPECWARCOM and Commandant of the U.S. Coast Guard establish and provide ammunition storage requirements to the respective Navy Munitions Command and NOLSC AMMO for inclusion in GNOPP/RBLP and designated activity load plans.

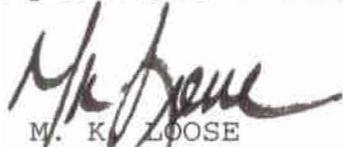
9. Reports

a. NOLSC AMMO Joint Munitions Laydown Report (JMLR) for combat useable assets to CNO (N411) monthly.

b. NOLSC AMMO Global Munitions Report (MUREP) to CNO (N411) weekly.

c. The reporting requirements contained in this instruction are exempt from reports control per SECNAV M-5214.1.


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PCN 10210531100

OPNAVINST 8010.12G
MCO 8010.12A
23 Oct 07

Draft Message Template for Standup of Crisis Response Cell (CRC)

R 123456Z MONTH 06 ZYB
FM CNO WASHINGTON DC//N411//
TO COMUSFLTFORCOM NORFOLK VA//N411/N411A//
COMPACFLT PEARL HARBOR HI//N42/N421//
COMUSNAVEUR NAPLES IT//N411//
COMMARCORSYS COM QUANTICO VA//PMM204//
COMMARFORCOM //ALD//
COMMARFORPAC //ALD//
CTF SEVEN THREE
CTF FIVE THREE
CTF SIX THREE
COMLOGWESTPAC
COMSERVFOR SIXTHFLT//AMMOEUR//
COMLOGFORNAVCENT
CDRIOC ROCK ISLAND IL//AMSIO-SMA/NVLNO//
NOLSC AMMO MECHANICSBURG PA//00/09/01/30/50/60//
AMMOPAC SAN DIEGO CA//003//
AMMOLANT NORFOLK VA//003//
INFO CMC WASHINGTON DC//ASL-30//
COMUSNAVCENT BAHRAIN //N411//
COMSECONDFLT
COMTHIRDFLT
COMFIFTHFLT
COMSIXTHFLT
COMSEVENTHFLT
NMC YORKTOWN VA//00//
COMNAV SUPSYS COM MECHANICSBURG PA//00//
NAVORDSAFSECACT INDIAN HEAD MD
COMSC WASHINGTON DC//PM1//
USTRANSCOM
SPECWARCOM
COMDT COGARD WASHINGTON DC//G-OCU/G//
CLASSIFICATION//N03060//
MSGID/GENADMIN/OPNAV N411/MONTH/SER//
SUBJ/STANDUP OF CRISIS RESPONSE CELL (CRC) AND AMPLIFYING
GUIDANCE FOR CLASS V AMMUNITION MANAGEMENT AND ACCOUNTING//
REF/A/RMG/CJCS/_____(DTG)/S//
REF/B/DOC/NOLSC AMMO/NAVSUP P-724/DATE//
REF/C/DOC/CNO/OPNAVINST 8010.12G/MCO 8010.12A
REF/D/DOC/NAVSEA/OP5 7TH REV/DATE//
REF/E/DOC/NAVSEA/NAVSUP P-805/DATE//
REF/F/DOC/NAVSEA/NAVSUP P-807/DATE//
(OTHER REFERENCES AS MAY BE APPLICABLE.)
NARR/REF A PROVIDES OPERATIONAL GUIDANCE WRT SUPPORTED COM AND
SUPPORTING COMS. REF B PROVIDES PROCEDURES FOR REPORTING CLASS V

Enclosure (1)

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(A) AMMUNITION TRANSACTIONS. REF C PROVIDES POLICY AND GUIDANCE FOR BOTH SUPPORTED AND SUPPORTING NAVAL COMMANDS ACTIVITIES. REF D PROVIDES GUIDANCE FOR TRANSPORTATION AND STORAGE OF AMMUNITION ASHORE. REF E IDENTIFIES PROCEDURES FOR RECEIPT, SEGREGATION, STORAGE AND ISSUE OF AMMUNITION AT SHORE FACILITIES. REF F PROVIDES PROCEDURES FOR RECEIPT, SEGREGATION, STORAGE AND ISSUE FOR AFLOAT AND SECONDARY UNITS.//

RMKS/1. (CLASSIFICATION) PURPOSE: THIS MESSAGE DIRECTS STANDUP OF A CRISIS RESPONSE CELL (CRC) AT THE NAVAL OPERATIONAL LOGISTICS SUPPORT CENTER AMMUNITION MECHANICSBURG, PA, TO SUPPORT THE NAVY COMPONENT COMMAND (NCC), AND SUPPORTED MARINE FORCES COMPONENT COMMAND (MFCC) IN PROVIDING ORDNANCE TO CONDUCT OPERATION XXXXXX. THE CRC WILL OPERATE UNDER THE DIRECT OPERATIONAL CONTROL OF OPNAV N411 AND WILL PROVIDE REPORTS AS NECESSARY VIA NAVAL MESSAGE/SECURE EMAIL REGARDING THE STATUS OF URGENTLY REQUIRED MATERIAL. THIS HAS BEEN COORDINATED WITH, HQMC (ASL-30), CUSFFC (N41), CPF (N42), COMUSNAVEUR (N41), COMMARFORCOM (ALD), AND COMMARFORPAC (ALD).

2. (U/C/S) SUMMARY: AS DIRECTED BY REF A, THE SUPPORTED COM IS (AS ASSIGNED) WITH COM JOINT FORCES COMMAND COM PACOM AND COM USTRANSCOM AS SUPPORTING COMS. ADDITIONALLY, MILITARY SERVICES AND OTHER DODAGENCIES WILL RENDER ASSISTANCE AS MAY BE REQUIRED. REF A ALSO PROVIDES THE FOLLOWING INFORMATION RELATIVE TO LOGISTICS:

- A. PROJECT CODE/ (AS ASSIGNED)
- B. FUNDING RESPONSIBILITY/ (AS ASSIGNED)
- C. THE FOLLOWING APPLIES:

- (1) SUPPORTED NCC/
- (2) SUPPORTED MFCC/
- (3) SUPPORTED LOGISTICS AGENT

(4) ALL OTHERS NOT MENTIONED ABOVE ARE CONSIDERED TO HAVE SUPPORTING ROLES AND RESPONSIBILITIES TO ENSURE REQUIREMENTS ARE FILLED IN AN EFFICIENT AND COST EFFECTIVE MANNER.

3. (U/C/S) SITUATION. US NAVAL FORCES ARE TO PARTICIPATE IN OPERATION

_____ IN CONCERT WITH (OBTAIN DETAILED LANGUAGE FROM EITHER CJCS OR SUPPORTED COM MESSAGE PERTAINING TO THE OPERATION/EXERCISE.)

4. (U/C/S) MISSION. WHEN DIRECTED, NAVAL FORCES WILL CONDUCT MILITARY

OPERATIONS AIMED AT FACILITATING THE ACHIEVEMENT OF THE DESIRED POLITICAL/MILITARY (MIL/POL) END STATE (OBTAIN FROM EITHER CJCS OR SUPPORTED COM MESSAGE REGARDING THE OPERATION/EXERCISE).

5. (U/C/S) EXECUTION. UPON NOTIFICATION, NAVAL FORCES WILL LAUNCH STRIKE OPERATIONS ISO (OPERATION/EXERCISE). IDENTIFICATION OF ORDNANCE REQUIREMENTS FOR PROSECUTING INITIAL STRIKE PACKAGES AND FOLLOW ON FORCE SUSTAINMENT ARE THE RESPONSIBILITY OF THE SUPPORTED COM VIA THE ASSIGNED NCC AND MFCC.
6. (U/C/S) ORDNANCE SOURCING POLICY: SUPPORTING COMS ARE REQUIRED TO MAINTAIN STOCKS FOR OTHER CURRENT AND FUTURE OPERATIONS. UNTIL OTHERWISE DIRECTED, SOURCING POLICY AND GUIDANCE IS DEFINED AS FOLLOWS: (DETAILED SOURCING POLICY AND GUIDANCE WILL BE DEVELOPED BY CNO/CMC BASED ON PREVAILING POLITICAL/THREAT CONDITIONS EXISTING WHEN THE CRISIS OCCURS AND SPECIFIED IN THIS PARAGRAPH IN A FORMAT SIMILAR TO THIS SAMPLE)
- (1) COMUSFLTFORCOM: 2 CVBG SHIPFILLS PLUS 2 ARG SHIPFILLS NOT INCLUDING UNITS CURRENTLY DEPLOYED (LIST)
 - (2) COMPACFLT: XXXXXXXXXXXXXXXX
 - (3) COMUSNAVEUR: XXXXXXXXXXXXXXXX
 - (4) COMARFORCOM: XXXXXXXXXXXXXXXX
 - (5) COMARFORPAC: XXXXXXXXXXXXXXXX
 - (6) MPF SHIPS:
 - (7) TREATY STOCKS IN PLACE IN NORWAY, KOREA, ETC.
7. (U/C/S) ADMINISTRATION. THE CRC WILL NOTIFY ALCON WHEN FULLY OPERATIONAL BY NAVAL MESSAGE AND PROVIDE AMPLIFYING INFORMATION TO DELINEATE ROLES AND RESPONSIBILITIES FOR RESPONSIVE PROCESSING AND INTENSIVE MANANGEMENT OF ORDNANCE REQUISITIONS, MATERIAL SOURCING AND DELIVERY STATUS.